

**REPORT OF THE PORTFOLIO COMMITTEE ON PUBLIC WORKS, ROADS AND
TRANSPORT; COMMUNITY SAFETY, SECURITY AND LIAISON**

**SECOND QUARTERLY PERFORMANCE REPORT FOR 2014/15 OF THE
DEPARTMENT OF COMMUNITY SAFETY, SECURITY AND LIAISON (VOTE 09)**

1. INTRODUCTION

The **Portfolio Committee on Public Works, Roads and Transport; Community Safety, Security and Liaison** (the Committee) has a Constitutional mandate, in terms of Section 114(2)(b) of the Constitution of the Republic of South Africa (Act 108 of 1996) read with Rule 218 and Rule 131 of the Mpumalanga Provincial Legislature to oversee the performance of the Department of Community Safety, Security and Liaison (the department) and hold it accountable through various measures.

The consideration and scrutiny of the Second Quarterly Performance Report for 2014/15 of the department is the tool used by the Committee to determine whether the department has proper plans and programmes to realise its strategic objectives and ultimately to deliver basic services to the citizens of Mpumalanga.

The Committee tables this report, in accordance with the provisions of the Rules and Orders of the Mpumalanga Provincial Legislature, as an account of its oversight work done for consideration and adoption in order to monitor the budget allocated to the department for the 2014/15 financial year.

2. METHOD OF WORK

The Honourable Speaker of the Legislature referred the Second Quarterly Performance Report for 2014/15 to the Committee for deliberations and report back to the House, in accordance with Rule 218 and Rule 131 of the Rules and Orders of the Mpumalanga Provincial Legislature.

The Committee was briefed by the Research Section on the overall performance of the department for the period July - September 2014 compared to the strategic objectives as reflected in the Annual Performance Plan (APP) for the 2014/15 financial year. The Committee wanted to determine whether the department executed its mandate in terms of the APP and if there was value for money. The Research Section briefed the Committee on the Second Quarterly Performance Report for the 2014/15 financial year on 11 March 2015. The Committee met with the department on 24 March 2015 to deliberate on the department's Second Quarterly Performance Report for 2014/15. The Committee considered the draft Committee Report on the Second Quarterly Performance Report for 2014/15 Vote 09 on 31 March 2015.

3. BRIEF OUTLINE ON STRATEGIC GOALS AND OBJECTIVES

3.1. Outcome Oriented Goals

The department is directly linked to **Outcome 3** which states that '**All people in South Africa are and feel safe**'.

Outcome 3 is linked to eight outputs, namely:

- Output 1 Address overall levels of crime and reduce the levels of contact and trio crimes
- Output 2 Improve effectiveness and ensure integration of the Criminal Justice System (CJS)
- Output 3 Combat corruption within the Justice, Crime Prevention and Security Cluster to enhance its effectiveness and its ability to serve as deterrent against crime
- Output 4 Manage perceptions of crime among the population
- Output 5 Ensure security at the border environment
- Output 6 Secure the identity and status of citizens
- Output 7 Integrate ICT Systems and combat cyber-crime
- Output 8 Corruption

As part of cooperative governance, the department further contributes to other outcomes which are led by different departments by implementing programmes that are in line with those outcomes through the following:

- **Outcome 1** Improve the quality of teaching and learning.
 - The department contributes to the realisation of the outcome by implementing School Safety Programmes

- **Outcome 4** Decent employment through inclusive growth.
 - The department will recruit and deploy 588 Tourism Safety Monitors who are deployed at tourist points in the province. This outcome is linked to the Mpumalanga New Growth Path which also pays attention to job creation to enhance economic development.

- **Outcome 7** Vibrant, equitable and sustainable rural communities and food security for all.
 - The department will implement Rural Safety initiatives.

- **Outcome 9** A responsive, accountable, effective and efficient local government system.
 - The department will ensure the functionality of Community Safety Forums in all municipalities and monitor the implementation of the developed Municipal Safety Plans.

- **Outcome 12** An efficient, effective and development oriented public service and empowered, fair and inclusive citizenship.
 - The department has planned to strengthen its financial and human resources capacity for effective service delivery.

3.2. Millennium Development Goals (MDGs)

The department will continue to contribute to the realisation of the Millennium Development Goals by employing 588 Tourism Safety Monitors in a bid to eradicate extreme hunger and poverty within the unemployed youth. This will assist in achieving Target 1B, namely to 'Achieve full and productive employment and decent work for all, including women and young people'. The department reported that it is also making inroads towards ensuring greater women empowerment.

4. OVERVIEW BY THE MEC

The MEC, Hon VR Shongwe, gave a brief overview of the department's performance for the period under review. The MEC made the following remarks:

- The department is committed to achieve a clean audit and appreciate the regular engagement with the Committee; and the guidance received from the Committee.
- The department embarked on a process to enhance compliance related matters; and it is envisaged that this endeavour will assist the department to obtain a clean audit.
- The department wants to ensure that all House Resolutions are properly implemented.
- The department is trying its best to achieve all the planned targets as per its APP for 2014/15 with the limited resources available.
- It was announced that the provincial '*Wabul' iPhoyisa wabulala umphakatsi*' programme has been so successful that it has been adopted by the National Department of Police.
- A CD was compiled to promote the department's awareness campaign on road safety; and the song was also played on SABC1.

5. PROGRESS REPORT ON THE IMPLEMENTATION OF HOUSE RESOLUTIONS: FIRST QUARTERLY PERFORMANCE REPORT FOR 2014/15

The Committee considered a report on the progress made by the department in implementing House Resolutions contained in the First Quarterly Performance Report 2014/15.

The Committee interacted as follows on the House Resolutions:

- 5.1. The department must ensure that they improve on the achievement of quarterly targets so that service delivery in the Province can be visible and experienced by the communities in the Province.

The department noted the Committee's recommendations and indicated that measures have been implemented to address the failure to achieve the set targets as per its APP. Measures implemented are the Quarterly Directorate Performance Review and the Remedial Plan where there is under-performance. It was noted that the department experience financial constraints which may hamper the full implementation of the planned targets.

- 5.2. The department must intensify its drive to make the transport of farmworkers safer.

It was reported that awareness sessions are conducted on a regular basis for farm transport operators who are using open light delivery vans and heavy motor vehicles. The main focus of these awareness campaigns is to persuade farm transport operators to comply with Regulation 247 of the National Road Transport Act, No 93 of 1996. The Department of Public Works, Roads and Transport is a key stakeholder to the successes in this regard.

Furthermore, it was noted that issues relating to farmworker transport are dealt with sensitivity; since it is important that the campaigns and interactions with farmers in this regard do not impact negatively on the working environment of farmworkers.

The Committee advised the department that future progress reports on House Resolutions should be carefully crafted with detail and fully substantiated.

6. OBSERVATIONS AND COMMENTS

The Head of Department (HOD) made a presentation to the Committee on the department's Second Quarterly Performance Report for the 2014/15 financial year.

7. ANALYSIS OF THE SECOND QUARTERLY PERFORMANCE REPORT FOR 2014/15

7.1. SUMMARY OF THE SECOND QUARTERLY PERFORMANCE REPORT

The Department of Community Safety, Security and Liaison's total budget allocation for the 2014/15 financial year is R1 027 959 000 000.00. Total actual expenditure as at the end of the second quarter of the 2014/15 financial year amounted to R496 687 000.00 or 48.3% of the total main appropriation of R1 027 959 000.00.

Table 1 below is a summary of actual expenditure per programme and the total main appropriation per programme as well as actual expenditure per programme as a percentage of appropriation for the 2014/15 financial year. **Table 2** below is a summary of expenditures per Economic Classification as at the end of September 2014 versus the main appropriation for the same period, with actual expenditure as a percentage of total appropriation included in the last column.

Table 1: 2014/15 Second quarter actual expenditure versus main appropriation

Budget Allocation	Main Appropriation	Actual Expenditure	% Actual versus Allocation
R'000	2014/15	2014/15	2014/15
Administration	115.543	53.930	46.7%
Civilian Oversight	12.349	5.522	44.7%
Crime Prevention and Community Police Relations	44.341	16.228	36.6%
Transport Regulation	435.761	176.822	40.6%
Security Management	419.965	244.185	58.1%
TOTAL	1.027.959	496.687	48.3%

Table 2: 2014/15 Second quarter's main allocation versus expenditure per Economic Classifications

Budget Allocation	Main Appropriation	Actual Expenditure	% Actual versus Allocation
R'000	2014/15	2014/15	2014/15
Compensation of Employees	376.940	185.538	49.2%
Goods and Services	531.354	308.910	58.1%
Transfers and Subsidies	3.000	2.157	71.9%
Payments for Capital Assets	116.665	82	0.1%
TOTAL	1.027.959	496.687	48.3%

7.1.1. General and factual observations from the department's second quarter performance report and comparative analysis

- 7.1.1.1. Out of a total of 68 planned targets for the second quarter of the 2014/15 financial year, the department achieved 53 or 78% of the targets for the quarter.
- 7.1.1.2. In most of the 15 targets that were not achieved, the department has indicated issues of financial constraints and budget reprioritization as reasons for under-achievement.

The Committee noted the following on the general performance of the department in the Second Quarter:

- a. The department spent 48% of the main appropriation as at the end of the second quarter. The challenges relating to the low spending emanates from the fact that the department carried over accruals of R 87 000 000.00 to the 2014/15 financial year (constituting R63 000 000.00 for the security management contract and R 24 000 000.00 for the Transport Regulation on Traffic and Debt Management [MEDACO contract]).
- b. The 15 planned targets that were not achieved were mainly due to the funding of the security management contract and the MEDACO contract.
- c. The 15 planned targets not achieved will have a negative impact on the monitoring of police stations, Outreach Programmes; and it will also impact on the progress made on the construction of the Traffic College.

7.2. ANALYSIS PER PROGRAMME

7.1.1. PROGRAMME 1: ADMINISTRATION

Programme purpose and budget allocation

The purpose of this programme is to provide for the overall management and administrative support of the department, in accordance with the applicable prescripts.

Programme 1 has achieved 100% or 20 out of 20 planned targets for the second quarter of the 2014/15 financial year. During the same period under review in the 2013/14 financial year, the department achieved 100% or 18 out of 18 planned targets for the second quarter. Out of the total appropriation of R115 543 000.00 allocated for this programme for 2014/15, as at the end of September 2014, actual expenditure amounted to R53 930 000.00 or 47% of the total appropriation.

The Committee noted the following on Programme 1:

Nothing was noted under this Programme.

PROGRAMME 2: CIVILIAN OVERSIGHT

Programme purpose and budget allocation

This programme is responsible to oversee the performance of the SAPS in the province, to facilitate the management of complaints against the police and to conduct research on any related matters.

Programme 2 has achieved 67% or 6 out of its 9 targets for the second quarter of the 2014/15 financial year. During the same period in the 2013/14 financial year, the department had achieved 80% or 8 out of the total 10 planned targets.. As at the end of September 2014, actual expenditure for this programme amounted to R5 522 000.00 or 45% out of the total main appropriation of R12 349 000.00 allocated for this programme in the 2014/15 financial year.

The department failed to achieve their planned quarter targets on the following indicators:

- o Number of police stations monitored.
- o Number of police stations evaluated

The department failed to achieve its planned targets due to budget reprioritisation.

The Committee noted the following on Programme 2:

- a. The department failed to achieve its planned targets on the following indicators due to budget reprioritisation:
 - o Number of police stations monitored
 - o Number of police Stations evaluated
- b. The failure to monitor and evaluate all police stations in the province can result in the SAPS not providing, to an extent, effective and efficient services to the communities. However, it was noted, given the financial constraints, preference is given to the monitoring of police stations in the following 25 high crime contributing areas:
 - o Kabokweni
 - o Masoyi
 - o Kanyamazane
 - o Nelspruit
 - o Pienaar
 - o Whiteriver
 - o Hazyview
 - o Mhluzi
 - o Middelburg
 - o Vosman
 - o Witbank
 - o Kriel
 - o Embalenhle
 - o Secunda
 - o Bushbuckridge
 - o Piet Retief
 - o Tonga
 - o Siyabuswa
 - o Kwamhlanga
 - o Ermelo
 - o Delmas
 - o Balfour
 - o Barberton
 - o Standerton
 - o Elukwatini

- c. Cost curtailment measures have been implemented in order to prevent over-expenditure in this programme by the end of the financial year.
- d. It is envisaged that, as long as the department is under budget constraints, it will not be possible to achieve all the planned targets as per the APP.
- e. The projected over-expenditure of R 145 000.00 on Compensation of Employees relates to the difference between the annual employee wage increase of 5.3% that was budgeted for and the actual increase of 6.5% that was approved.
- f. The implementation of municipal safety plans remains a priority and the lack of implementation of safety plans will be discussed at the next MUNIMEC scheduled for the first quarter for the 2015/16 financial year.
- g. It was noted that the affected planned targets are as follows:
 - Five police stations were not monitored.
 - 47 police stations were not evaluated.
 - The MEC's Excellence Awards.

PROGRAMME 3: CRIME PREVENTION AND COMMUNITY POLICING

Programme purpose and budget allocation

The purpose of the programme is to provide integrated social prevention programmes for safer communities and to provide for participation and involvement of communities in social crime prevention initiatives and to further strengthen the relations between communities and the police.

Programme 3 has achieved 60% or 6 out of its 10 planned targets for the second quarter of the 2014/15 financial year. During the same period under review in the 2013/14 financial year, the department achieved 100% or 5 out of 5 planned targets for the quarter. At the end of September 2014, actual expenditure for this programme amounted to R16 228 000.00 or 37% of the R39 341 000.00 allocated for this programme in the 2014/15 financial year.

The following are the performance indicators in which the department failed to achieve:

- Monitoring reports on the implementation of the municipal safety plans
- Social crime prevention programme implemented

- Community outreach programme
- Number of functional Community Policing Forums

Reasons cited for the failure to achieve the planned targets were due to budget reprioritisation and challenges which are faced by municipalities with regards to the implementation of the safety plans.

The Committee noted the following on Programme 3:

- a. The shifting of R 2 500 000.00 from Goods and Services to Compensation of Employees in this programme relates to the receiving of the conditional grant from where Tourism Safety Monitor's stipends are paid as prescribed by the National Department of Public Works. The shift was made during the adjustment budget process during November 2014. There are currently 588 Tourism Safety Monitors who are deployed at tourist points in the province.
- b. Due to the total budget deficit caused by the accruals, the under-spending on the programme will be transferred to cover for the over-expenditure on Programme 1: Administration (Fleet management) and Programme 4: Transport Regulation (Traffic and debt management). It is envisaged that the department will not be able to achieve all the planned targets.

PROGRAMME 4: TRANSPORT REGULATION

Programme purpose and budget allocation

This programme focuses on the provision of transport regulation services through implementing programmes for safety engineering, road safety education, traffic administration and licensing of vehicles and drivers and to monitor load control in public roads.

Programme 4 has achieved 72% or 18 out of its 25 planned targets for the second quarter of the 2014/15 financial year. During the same period in the 2013/14 financial year, the department achieved 89% or 24 out of the 27 planned targets for the second quarter. At the end of September 2014, actual expenditure on this programme amounted to 41% or R176 822 000.00

out of R435 761 000.00 allocated budget for this programme in the 2014/15 financial year. The targets which were not achieved in this programme relate to the following performance indicators:

- Number of speed operations conducted.
- Number of road side vehicle check point operations.
- Number of K78 roadblocks held.
- Number of law enforcement officers recruited.
- The establishment of the traffic college.

The Committee noted the following on Programme 4:

- a. The following progress was reported on the construction of the Traffic College:
 - Phase 2B for the construction of the concrete palisade fencing is 90% complete.
 - In terms of Phase 2C for the construction of the main buildings :
 - Student housing are at roof level.
 - Classrooms, administration blocks, shooting range and Enatis foundations have been completed.
- b. The over-expenditure of R 15 767 000.00 on Goods and Services in this programme is mainly due to the insufficient budget for the MEDACO contract.
- c. The low achievement of targets (72%) in this programme is mainly due to the impact of the insufficient budget for the MEDACO contract.
- d. It was reported that the MEDACO contract will expire in April 2016; where-after all budget constraints relating to it will be something of the past.

PROGRAMME 5: SECURITY MANAGEMENT

Programme purpose and budget allocation

This programme focuses on the coordination of the provision of security services through inspections and audits conducted on security service providers, principal residences and government properties.

Programme 5 has achieved 75% or 3 out of 4 targets planned for the second quarter of the 2014/15 financial year. During the same period in the 2013/14 financial year, this programme

achieved 100% or 5 out of 5 planned targets for the quarter. At the end of September 2014, actual expenditure for this programme amounted to 58% or R244 185 000.00 out of R419 965 000.00 budget allocated for this programme in the 2014/15 financial year.

The only target that was not achieved in this quarter was the number of security management programmes implemented and that was due to site verification and the target will now be achieved in the third quarter of the 2014/15 financial year.

The Committee noted the following on Programme 5:

- a. The following was noted relative to the status of the security management contracts:
 - o The security management contract is at the stage of bid evaluation and adjudication; and it is envisaged that the process will be finalised by end of March 2015.
 - o The total number of sites amounts to 746 and will be covered by 16 security companies.
 - o The tariffs paid per guard are R 9 951.16 for a Grade C guard and R 8 964.00 for a Grade D guard.
- b. The accruals related to the security management contract amounting to R 63 000.00 brought over from the 2013/14 financial year impacts negatively on this programme; and it is envisaged that this programme will over-spend by R 120 000 000.00 at the end of the 2014/15 financial year.
- c. The Committee expressed concern on the reduction of security personnel in government institutions; an example was made of the Witbank Hospital. The department conceded to the fact that the reduction of security personnel compromises the safety of the staff at some institutions. However, it maintains that, due to their budget constraints, there was no other option but to embark on this process.
- d. According to the department, the CCTV cameras installed in hospitals are fully functional; and furthermore, that it is operated and maintained by a service provider contracted by the Department of Health. The Committee raised a concern on whether these CCTV cameras are fully operational and properly maintained.

The department undertook to verify whether the CCTV cameras are functional at all the hospitals in the first quarter of the 2015/16 financial year; and provide a report in this regard.

8. FINDINGS

- 8.1. Out of a total of 68 planned targets for the second quarter of the 2014/15 financial year, the department achieved 53 or 78% of the targets for the quarter.
- 8.2. In most of the 15 targets that were not achieved, the department has indicated issues of financial constraints and budget reprioritization as reasons for under-achievement.
- 8.3. The progress reports provided by the department lack detail and the substantiating of facts.
- 8.4. The budget constraints in the department will have an impact on the completion date of the construction of the Traffic College.
- 8.5. The MEDACO contract will expire in April 2016; where-after all budget related constraints will be alleviated.
- 8.6. The security management contracts is at the bid evaluation and adjudication stage and will be finalised by the end of March 2015; the 746 sites as identified will be covered by 16 security companies with 1530 security guards allocated to the sites.

9. RECOMMENDATIONS

The Committee made the following recommendations:

- 9.1. The project managers in the department must ensure that all the quarterly planned targets are achieved to ensure that service delivery is improved and not compromised.

- 9.2. Future progress reports provided by the department must be detailed and all facts stated properly substantiated.
- 9.3. The department must ensure that when the MEDACO contract expires there must be transferral of skills to the department so that the system can be operated by the department.
- 9.4. The awarding of the security contracts must prevent reoccurrence of the budget deficit related issues in the department resulting from the current security contract.

The Committee moves that the House adopts the report on the Department of Community Safety, Security and Liaison's Second Quarterly Performance Report for the 2014/15 financial year.

10. CONCLUSION

The Chairperson takes this opportunity to thank the Members of the Portfolio Committee for their active participation and constructive contributions during the deliberations on the Department of Community Safety, Security and Liaison's Second Quarterly Performance Report for the 2014/15 financial year.

In addition, the Chairperson extends a word of thanks to the MEC, the HOD and senior management officials for availing themselves to deliberate on matters pertaining to the department.

The Chairperson would also like to thank the support staff for contributing to the production of this report.

Unless otherwise stated a report detailing progress in the implementation of all recommendations in this report should be forwarded to the Committee by 30 April 2015 and thereafter on a quarterly basis.



HON RS MATHABE

CHAIRPERSON:

31.03.2015

DATE

**PORTFOLIO COMMITTEE ON PUBLIC WORKS, ROADS AND TRANSPORT; COMMUNITY
SAFETY, SECURITY AND LIAISON**